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actions would, however, create serious difficulties for the Castro Government and would be an additional means of exerting pressure against that government.

APPENDIX A

CONSIDERATIONS OF A PROPOSAL TO ATTACK COVERTLY THE CUBAN SUGAR INDUSTRY

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1. The ultimate success of the proposed program would depend, in part, upon the effectiveness of the economic controls for the stabilization of world sugar prices. It would serve no purpose to reduce Cuba's total annual production of sugar if a subsequent rise in the price of sugar could net the Castro regime the same amount of convertible currency as it had before the program was undertaken. The arguments and rationale in favor of the economic proposals in the study appear to have validity. However, world economics is a most complex subject and involves many variable factors. The important points on economic controls should be coordinated with appropriate agencies in the government having responsibility for such matters.

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1 Appendix A

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2. Assuming that success of the actions of the outline program can be achieved, it must be acknowledged that this would not assure the downfall of the Castro Government, or that if it did fall, a government friendly to the United States would be installed. Russia has too much at stake, politically, to allow an overthrow of a communist regime for economic reasons alone. Success of the proposed